FY 18 Data Snapshot

City of Philadelphia

Office of Homeless Services

Contents

Summary

By assembling system-wide data on homelessness in Philadelphia, OHS aims to influence the homeless services culture to be one in which providers use data continuously, collaboratively, and effectively to improve services, practice and learning. Plus, inform and encourage advocacy and fundraising efforts for agencies servicing the homeless population. This report provides insight to the progress the community is doing to make homelessness brief, rare and nonrecurring; and to pinpoint areas that need improvement.

This report is an accumulation of data reported by the City of Philadelphia's Office of Homeless Services (OHS). The information presented in this document focuses on the persons served in Emergency Shelter (ES), Transitional Housing (TH), Rapid Re-Housing (RRH) and Permanent Supportive Housing (PH) projects during the City's Fiscal Year (July 1, 2017 to June 30, 2018). All of the information presented in this document was pulled from reports submitted by OHS to the U.S. Department of Housing and Urban Development (HUD) or directly from OHS's Homeless Management Information System (HMIS).

Key Terms

- **Adult**: Persons age 18 and older.
- **After Hours**: An emergency shelter project that provides beds on a night-by-night basis to persons entering emergency shelter after 5:00 pm on weekdays, on weekends or holidays. After Hours beds are also referred to as Overflow beds.
- **Child**: Persons age 17 and younger.
- **Chronically Homeless**: A person experiencing homelessness (in a place not meant for human habitation, safe haven, or an emergency shelter) continuously for at least 1year, or on at least four separate occasions in last 3 years where the combined length of time is those occasions is at least 12 months; and the person has a disability.
  - *Disability*: an individual with one or more of the following conditions
    - A physical, mental, or emotional impairment, including impairment caused by alcohol or drug abuse, post-traumatic stress disorder or brain injury. The condition must be:
      - Expected to be long-continuing or of indefinite duration
      - Impedes the individual's ability to live independently; and
      - Could be improved with suitable housing conditions.
- **Emergency Shelter**: Any facility with the primary purpose of providing temporary shelter for persons experiencing homelessness.
- **Household**: One or more individuals who live together.
- **Housing Inventory Count**: also known as the HIC, this chart is a complete inventory of all Emergency, Transitional, Safe Haven, Permanent Supportive, and Rapid Re-housing projects within the Philadelphia Continuum of Care.
- **Parenting Youth**: Youth between the ages of 18 and 24 who identifies as the parent or guardian of one or more children who are present or sleeping in the same place as that youth parent.
- **Permanent Supportive Housing**: Long-term housing project that provides supportive services to assist homeless persons with a disability to live independently.
- **Point-in-Time Count**: Also known as the PIT, this is an annual count of all persons experiencing homelessness, sheltered or unsheltered, on a given night in January.
- **Rapid Re-Housing**: A project that provides rental assistance and supportive services on a time-limited basis to homeless families and individuals.
- **Transitional Housing**: Used to facilitate the movement of homeless families and individuals into permanent housing, this project type provides supportive services and housing for up to 24 months.
- **Unaccompanied Youth**: Persons under the age of 25 who are not accompanied by a parent or guardian.
- **Winter Initiative**: An emergency shelter project that provides supplemental beds on a planned basis during the winter. Winter Initiative beds are also referred to as Seasonal or Code Blue beds.
- **Youth**: Unaccompanied youth are persons under age 25 who are not accompanied by a parent or guardian and are not a parent presenting with or sleeping in the same place as his/her child or children. Unaccompanied youth are single youth, youth couples, and groups of youth presenting together as a household.

Making Homelessness Rare, Brief & Non-Recurring

The City of Philadelphia uses the System Performance Measures developed by the U.S. Department of Housing and Urban Development (HUD) to define and track the community's progress towards making homelessness rare, brief and non-recurring. In addition to helping communities better understand their homeless systems; these measures are also used by HUD to evaluate communities for the CoC program competition funding.

Communities are required to submit their System Performance Measures to HUD for the Federal Fiscal Year (October 1st to September 30th); but the measures listed below are based on the City Fiscal Year (July 1st to June 30th).

Rare

To measure the City of Philadelphia's progress on making homelessness rare, the Office of Homeless Services uses the total number of persons experiencing homelessness for the first time. This involves collecting all of the participant entries into emergency shelter, safe haven, transitional housing and permanent housing projects during the reporting period (07/01/2017 to 06/30/2018), in addition to all of the entries for those project types that occurred two years prior (07/01/2015 to 06/30/2017). Any participant with a project entry during the reporting period, who does not have an entry reported in the previous two years, is reported as a person experiencing homelessness for the first time.

Objective: To decrease the number of total persons entering an emergency shelter, safe haven, transitional housing or permanent housing who are entering for the first time.

> **7,524 participants entered an emergency shelter, safe haven, transitional housing or permanent housing project between July 1, 2017 and June 30, 2018, had not previously entered a shelter or housing project within the previous two years.**

Table A. Persons without Prior Project Entries in the Previous 24 Months

	FY2018
Total persons who entered an emergency shelter, safe haven, transitional housing or permanent housing project	10,303
Of those persons who entered projects, the total persons who were entering a project for the first time (did not have another entry within 2 years prior)	7,524
Percent of total persons who were entering a project for the first time	73%

Brief

To measure the City of Philadelphia's progress on making homelessness brief, the Office of Homeless Services examines the average length of time persons experience homelessness. This measure is determined by reviewing the total number of days participants spent in projects cumulatively that provide temporary or transitional housing assistance. This includes emergency shelter, safe haven and transitional housing projects only.

Objective: To decrease the length of time persons experience homelessness in emergency shelter, safe haven and transitional housing.

In Philadelphia, between July 1, 2017 and June 30, 2018, the average length of time a person experienced homelessness while in an emergency shelter, safe haven or transitional housing project was 233 days.

Table B. Average Length of Time Experiencing Homelessness, FY18

	FY2018
All persons in Emergency Shelter (ES) and Safe Haven (SH)	176 days
All persons in ES, SH and Transitional Housing	233 days

Non-Recurring

To measure the City of Philadelphia's progress on making homelessness non-recurring, the Office of Homeless Services tracks:

- Returns to Homelessness
- Exits to Permanent Housing
- Employment and Income Growth

Returns to Homelessness

Returns to homelessness are calculated by first identifying all participants who exited to permanent housing destinations two years prior (07/01/15 to 06/30/16). Then, identifying which of these participants re-entered a housing project within the next two years.

Objective: To decrease the total number of persons returning to homelessness within 2 years of exiting to a permanent housing destination.

Of the 2,278 persons who exited to permanent housing destinations from July 1, 2015 to June 30, 2016, only 8% (185 persons) returned to homelessness.

Table C. Exits to Permanent Housing who Return to Homelessness FY2018

	Emergency Shelter	Safe Haven	Transitional Housing	Permanent Housing	Total
Persons who exited to Permanent Housing during FY16	769	35	867	607	2,278
Of those persons, the total who returned to homelessness as of FY18	103	3	50	29	185
Percent of FY16 Exits to Permanent Housing who returned to homelessness	13.4%	8.6%	5.8%	4.8%	8.1%

Exits to Permanent Housing

One of the key indicators of success for housing projects is the percent of exits to a permanent housing destination. Examples of permanent housing destinations includes: 1) Moving in to a rental unit (with or without a subsidy), 2) Moving in with friends or family, 3) Entering a permanent supportive housing project, 4) Moving into a housing unit owned by the participant. Participants who exit to foster care or a group home, a hospital or other residential non-psychiatric medical facility, a long-term care facility or nursing home are excluded from the calculation, as are those that passed away while they were enrolled in the project.

Objective: Increase the total number of exits to permanent housing destinations.

> **Of the exits from Emergency Shelter, Safe Haven, Transitional Housing, or Rapid Rehousing projects in FY18, 29% were to a permanent housing destination.**

Table D. Exits to permanent housing

	2018
Persons in ES, SH, TH, and RRH who exited	6,818
Of those, who exited to permanent housing destination	2,008
Successful Exits	29%

Employment and Income Growth (excludes Emergency Shelter)

Employment and income growth of participants in transitional, safe haven, rapid rehousing, and permanent supportive housing projects is measured by comparing the amount and type of income received at project entry versus the amount and type of income received at project exit.

Objective: Increase the total number of adults with earned income.

> **45% of all adults who exited a transitional, safe haven, rapid rehousing, or permanent supportive housing project increased their total income from their project entry.**

City of Philadelphia – Office of Homeless Services
Reporting Period: City Fiscal Year (July 1, 2017 to June 30, 2018)

Table E. Change in earned income for adults who exited (leavers)

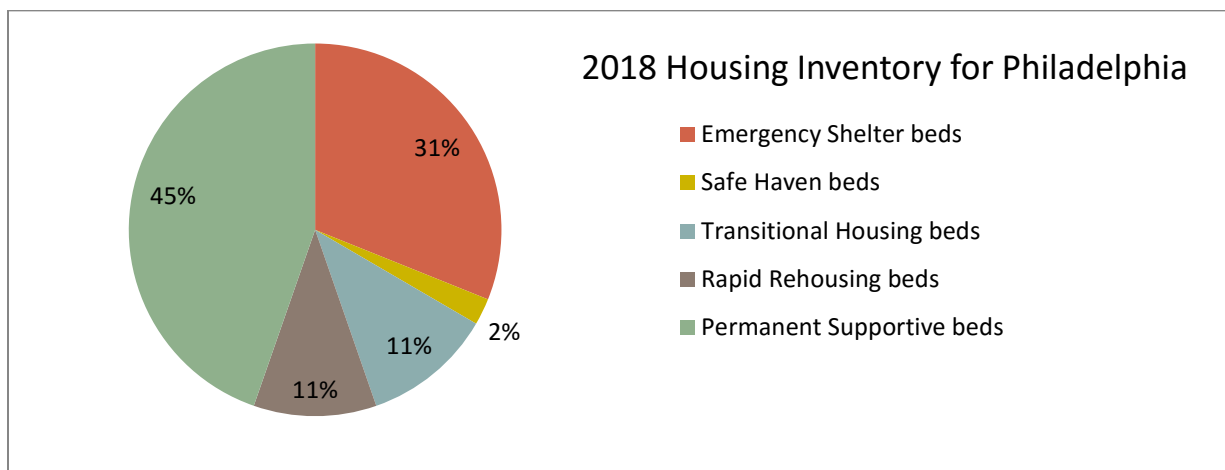|	2018
Number of adults who exited (leavers)	1,053
Adult leavers with increased earned income	286 (27%)
Adult leavers with increased non-employment cash income	246 (23%)
Total adult leavers with an increase in total income	476 (45%)

Housing Inventory Count (HIC)

The HIC (Housing Inventory Count) is a complete inventory of the emergency shelter, transitional housing and permanent housing beds available in Philadelphia during the January Point-in-Time Count. It identifies the community's capacity to serve persons experiencing homeless, and it can be used to detect the need for the additional projects for populations that are under-served.

Table F. Total Year-Beds beds by Household Type reported in 2018 HIC

Households without Children = 5,344 beds	Households with at least one adult and child = 5,645 beds (1,760 units)
Emergency Housing: 1,885 beds Safe Haven: 255 beds Transitional Housing: 394 beds Rapid Rehousing: 240 beds Permanent Housing: 2,570 beds	Emergency Housing: 1,503 beds (478 units) Transitional Housing: 850 beds (300 units) Rapid Rehousing: 936 beds (284 units) Permanent Housing: 2,356 beds (698 units)
For Households with Children Only, there were 41 emergency shelter beds reported.	

ˣThe rapid rehousing beds reported above represents the total number of beds that were occupied on the night of the Point-in-Time Count.
*All categories exclude "under-development" beds

2018 Housing Inventory for Philadelphia
- Emergency Shelter beds: 31%
- Safe Haven beds: 2%
- Transitional Housing beds: 11%
- Rapid Rehousing beds: 11%
- Permanent Supportive beds: 45%

Point-in-Time Count

The Point-in-Time (PIT) Count is an annual count of sheltered and unsheltered homeless persons on a single night in January. It provides the homeless assistance community with data needed to understand the number and characteristics of persons who are experiencing homelessness.

▶ *Unsheltered population* includes persons sleeping on the streets or a place not intended for human habitation and staying in overnight cafes on the night of the Point-in-Time Count.

▶ *Sheltered population* includes persons experiencing homelessness that are staying in an emergency shelter, safe haven or transitional housing project.

On the night of January 24, 2018, there were 5,788 persons experiencing homelessness in the City of Philadelphia.

Table G. Total Persons Counted in the 2018 Point-in-Time Count

	Sheltered	Unsheltered	Total
Total Persons	**4,705 persons**	**1,083**	**5,788**
Total Children (Under 18)	1,437	17	1,454
Total Youth (Ages 18 to 24)	385	79	464
Total Adults (Over 24)	2,883	987	3,870

Table H. Sheltered & Unsheltered Households reported in the 2017 and 2018 Point-in-Time Count

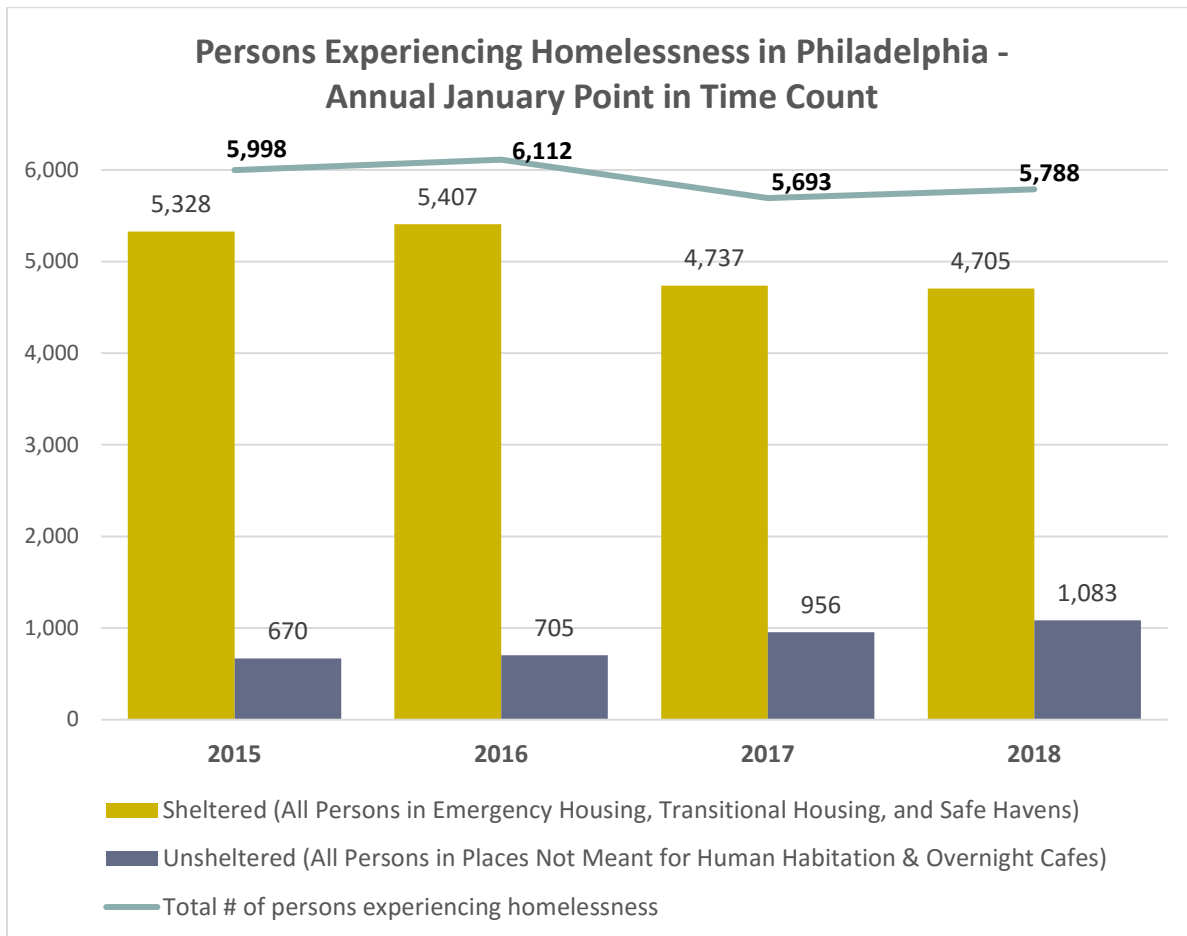|	2017	2018
Sheltered	3,199 (77%)	3,237 (75%)
Households without Children	2,352	2,474
Households with Adults and Children	825	744
Children Only Households	22	19
Unsheltered	943 (23%)	1,083 (25%)
Households without Children	938	1,066
Households with Adults and Children	1	0
Children Only Households	4	17
Total	4,142 households	4,320 households

Point-in-Time Count Trends

Since 2015, the total *unsheltered* persons experiencing homeless has increased by 62% and the *sheltered* persons has decreased by 12%. Overall, the total number of persons experiencing homelessness has decreased from 2015 to 2018 due to the decrease in the total sheltered population.

Since 2016, the total number of persons experiencing homelessness on any given night has decreased by 5% in Philadelphia.

Table I. Point-in-Time Count 2015-2018 Trends
Percent change from previous year in parentheses.

	Unsheltered	Sheltered	TOTAL
2018	1,083 (13.3%)	4,705 (-0.7%)	5,788 (1.7%)
2017	956 (35.6%)	4,737 (-12.4%)	5,693 (-6.9%)
2016	705 (5.2%)	5,407 (1.5%)	6,112 (1.9%)
2015	670 persons	5,328	5,998

Figure 1. Point-in-Time Count 2015 to 2018

Persons Experiencing Homelessness in Philadelphia - Annual January Point in Time Count

Legend:
- Sheltered (All Persons in Emergency Housing, Transitional Housing, and Safe Havens)
- Unsheltered (All Persons in Places Not Meant for Human Habitation & Overnight Cafes)
- Total # of persons experiencing homelessness

Point-in-Time Count Subpopulations

During the Point-in-Time Count, general population subgroups that may be more vulnerable, as identified by HUD, are counted and reported. This includes persons who are Chronically Homeless (the definition of Chronically Homeless is listed in the Key Terms section on page 2), Unaccompanied Youth, and Veterans, in addition to the rest of the subpopulation groups listed in the tables below.

On January 24, 2018, there were 474 chronically homeless persons living on the streets, in cars, abandoned buildings, transit stations, and other places not meant for human habitation.

Table J. Chronically Homeless reported in the 2018 Point-in-Time Count

	Emergency Shelter	TH	Safe Haven	Unsheltered	Total	% Change from 2017 PIT
Chronically Homeless Individuals	300		182	427	909	4%
Chronically Homeless Families*	34			0	34	62%

*Chronically Homeless Families includes the Total Persons in the Household.

Of the subpopulations listed, the greatest changes are for chronically homeless families and for parenting youth. Between the 2017 PIT Count and the 2018 Count, parenting youth decreased by 24%. In 2017, there were 242 parenting youths counted, and in 2018, there were 183. Conversely, for chronically homeless families, there were 21 counted in the 2017 Point-in-Time Count, and 34 counted in 2018, generating a 62% increase from 2017.

Table K. Subpopulations reported in the 2018 Point-in-Time Count

	Sheltered	Unsheltered	Total	% of Adult Population*	% Change from 2017 PIT
Unaccompanied Youth (18-24)	185	79	264	6%	-3%
Parenting Youth (18-24)	183	0	183	4%	-24%
Veterans	203	36	239	6%	-2%
Severely Mentally Ill	993	489	1,482	34%	
Chronic Substance Abuse	946	522	1,468	34%	
Persons with HIV/AIDS	109	40	149	3%	
Adults fleeing Domestic Violence	269	103	372	9%	

*Percent of the Adult population experiencing homelessness on the night of the Point-in-Time Count.

Total Persons Served by City Fiscal Year

At the end of each Fiscal Year, the Office of Homeless Services records the total number of persons and households served by each project type by using data pulled directly from HMIS. In 2018, there were a total of 16,549 persons served in Emergency Shelter (including After Hours and Winter Initiative), Safe Haven, Transitional Housing, Rapid Rehousing and Permanent Supportive Housing projects.

A total of 10,703 persons experiencing homelessness in Philadelphia were served in an Emergency Shelter, Safe Haven or Transitional Housing project in FY18.

Table L. Total Persons Served in Projects Participating in Philadelphia's HMIS, FY18

	Emergency Shelter*	Safe Haven	Transitional Housing	Rapid Rehousing	Permanent Supportive Housing	Total
FY18	8,884 persons	229	1,590	2,240	3,606	**16,549**

* Emergency Shelter includes After Hours and Winter Initiative projects

Households

In FY18, there were 7,848 persons in a household with at least one adult and one child (family), 8,495 in an adult only households, and 117 in households with only children (17 years or younger) served. There were also 89 persons served in an unknown household type, which is typically a data error created when the Head of Household is missing a date of birth.

In FY18, a total of 1,164 families were served in an Emergency Shelter project.

Table M. Household Types Served by Project Type in FY18

	Families*	Adults Only	Child Only	Total
Emergency Shelter**	1,164	5,438	117	6,719
Safe Haven	-	227	-	227
Transitional Housing	384	529	-	913
Rapid Rehousing	571	408	-	979
Permanent Housing	492	1,744	-	2,234
Total	2,611 households	8,346	117	11,074

*Families includes all Households with at least one Adult and one Child (less than 18 years old) present

**Emergency Shelter includes Winter Initiative and After Hours projects

Demographics

The demographics for all projects types are listed below. Emergency shelter includes After Hours and Winter Initiative projects.

Table N - *Age of Population Served in FY 18 by Project Type*

	Emergency Shelter	Safe Haven	Transitional Housing	Rapid Rehousing	Permanent Supportive	Total
Under 5	805	0	373	431	281	1,890
5 to 12	924	0	249	563	529	2,265
13 to 17	360	0	47	183	266	856
18 to 24	865	9	224	245	259	1,602
25 to 34	1,716	34	217	353	309	2,629
35 to 44	1,324	44	142	186	407	2,103
45 to 54	1,475	73	194	146	709	2,597
55 to 61	847	52	106	92	559	1,656
62 & Over	493	17	38	41	285	874
Data Missing*	75	0	0	0	2	77
Total	8,884	229	1,590	2,240	3,606	16,549

Table O - *Gender of Population Served in FY18 by Project Type*

	ES	SH	TH	RRH	PSH	Total
Female	3,996	87	847	1,287	1,713	7,930
Male	4,829	139	740	940	1,874	8,522
Transgender & Gender Non-Conforming	46	3	2	11	19	81
Data Missing*	13	0	1	2	0	16
Total	8,884	229	1,590	2,240	3,606	16,549

Table P - *Race of Population Served in FY18 by Project Type*

	ES	SH	TH	RRH	PSH	Total
American Indian or Alaskan Native	20	2	2	3	7	34
Asian	29	2	1	2	19	53
Black or African American	7,215	156	1,362	2,036	2,877	13,646
Multi-Racial	92	1	14	18	42	167
Native Hawaiian or Other Pacific Islander	63	1	13	12	11	100
White	1,250	64	185	164	633	2296
Data Missing*	215	3	13	5	17	253
Total	8,884	229	1,590	2,240	3,606	16,549

Table Q - *Ethnicity of Population Served FY 18 by Project Type*

	ES	SH	TH	RRH	PSH	Total
Hispanic/Latino	778	15	87	140	342	1,362
Non-Hispanic/Latino	7,865	214	1,499	2,099	3,261	14,938
Data Missing*	241	0	4	1	3	249
Total	8,884	229	1,590	2,240	3,606	16,549

*Data Missing includes the following responses: Client doesn't know, Client refused, Data not collected

Subpopulations

The table below on subpopulations includes <u>adults only</u>. Persons served in FY18 that were under the age of 18 years, or missing a date of birth were excluded.

26% of the 11,461 adults served in FY18 reported having a chronic health condition.

Table R. Subpopulations Served by Project Type, FY18 – Adults Only

	Emergency Shelter*	Safe Haven	Transitional Housing	Rapid Rehousing	Permanent Supportive	Total**
Priority Populations						
Unaccompanied Youth (18-24)	832	8	219	208	47	1,314
Parenting Youth (18 to 24)	270	0	181	107	31	589
Adults aged 62 & Over	493	17	38	41	285	874
Veterans	195	13	100	43	158	509
Chronically Homeless ***	453	98	59	100	1,171	1,881
Conditions						
Mental Health	2,115	86	368	259	1,865	4,693
Alcohol Abuse	772	30	237	45	765	1,849
Drug Abuse	1,369	34	327	89	1,039	2,858
HIV/AIDS	174	2	16	17	350	559
Domestic Violence	614	14	188	110	284	1,210
Physical Disability	675	6	114	90	221	1,106
Developmental Disability	204	4	18	18	56	300
Chronic Health Condition	1,735	40	142	172	835	2,924

*Emergency Shelter includes Winter Initiative and After Hours projects.

**Persons may be counted more than once (e.g. a Veteran with a chronic health condition would be reported in each category).

***Chronically Homeless at Project Entry